

2018



ANNUAL REPORT

Governor's Office of Crime Control and Prevention





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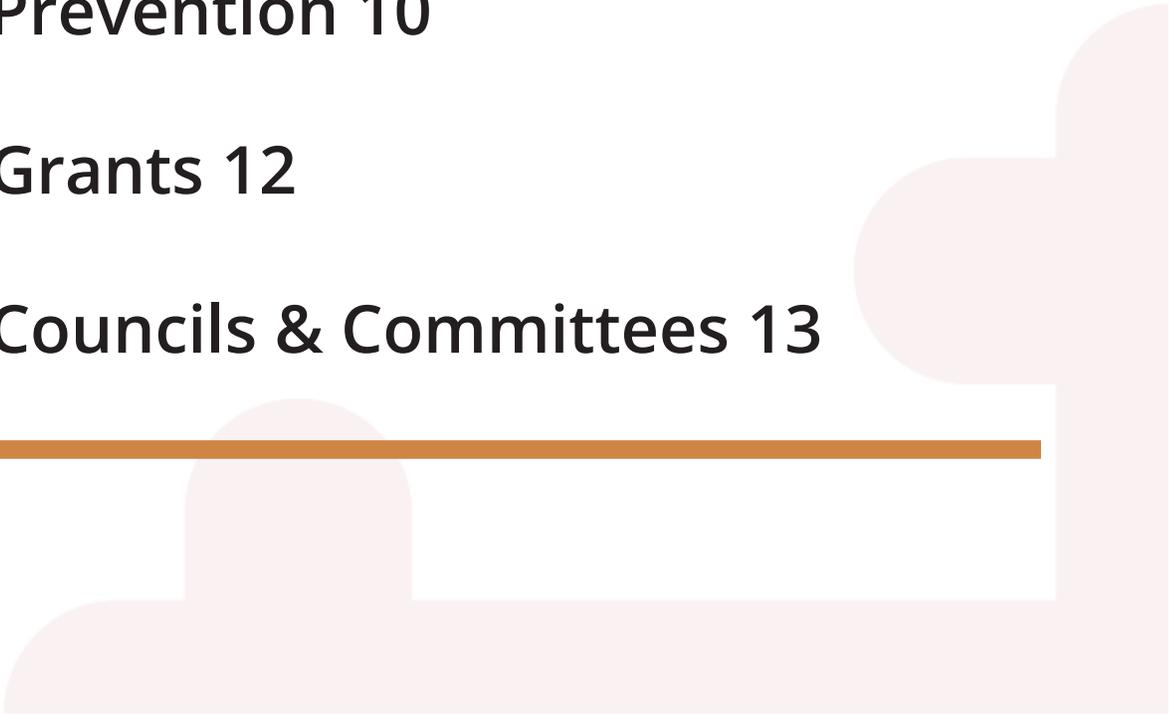
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AT A GLANCE

Vision: A Safer Maryland

Mission: The Governor's Office of Crime Control and Prevention serves as a coordinating office that advises the Governor on criminal justice strategies. The office plans, promotes, and funds efforts with government entities, private organizations, and the community to advance public policy, enhance public safety, reduce crime as well as juvenile delinquency, and serve victims.

The Governor's Office of Crime Control and Prevention (GOCCP) is the designated State Administering Agency (SAA) for Maryland. As required by federal statute, the Governor appointed this office to lead the state in comprehensive criminal justice planning and policy development. The office allocates resources statewide and works to distribute, monitor, and report on spending under state and federal programs.

As the executive branch agency designated to accept, plan, and distribute criminal justice funds, we seek to leverage state and federal grant dollars to address the needs of statewide and local criminal justice systems. We further serve as the primary coordinating body for state and local public safety issue identification, system collaboration, policy development, as well as system planning and implementation.

Our responsibilities require us to work closely with a multidisciplinary team of state and local entities to achieve our key objectives:

1. Develop criminal justice strategies that are coordinated at the local, state, and federal level.
2. Improve victim services for Maryland residents.
3. Reduce victimization and delinquent behavior in Maryland's children.
4. Maximize the public safety returns on Maryland's corrections spending.
5. Increase the availability of data-driven approaches to criminal justice in Maryland.

STRATEGY

To fulfill our objectives and achieve our vision of A Safer Maryland, GOCCP focuses its efforts in the areas of enforcement, prevention, and victim services. Our office aims to provide a comprehensive, holistic approach to prevent, where possible, enforce when necessary, and serve victims who are adversely impacted.

Through a partnership with the University of Maryland, GOCCP has established the Maryland Crime Research and Innovation Center (Center), which is utilizing the University System of Maryland (USM) to support a knowledge and research center based on GOCCP's three main focus areas. The Center employs the state's collective talent and expertise to conduct interdisciplinary research and assist with informing the state's crime control and prevention efforts. The Center works to:

- **identify** threats;
- **develop** innovative, outcome-based solutions aimed at combating violent crime, and evaluate progress;
- **examine** criminal justice issues related to human trafficking, firearms trafficking, drug trafficking, and gangs;
- **connect** resources, research experts, thought leaders, and industry innovations to tackle the complex social issues that underlie violent crime in Maryland;
- **conduct research** to inform pilot tests of promising crime prevention tools and strategies;
- **employ data** and analysis to develop law enforcement solutions, resources for victims, prevention efforts, and criminal justice programs that reduce violent crime and improve quality of life for Maryland residents.



By The Numbers

Enforcement
\$107 Million

Victim Services
\$61 Million

Justice Reinvestment
\$15.6 Million

Prevention
\$13.9 Million

Justice Reinvestment

The **Justice Reinvestment Initiative (JRI)** is a nationwide data-driven approach to improve public safety, reduce corrections spending, and reinvest savings in strategies that reduce crime as well as reduce recidivism. This initiative emphasizes treatment for those struggling with addiction; provides an opportunity to elevate the voice of victims; focuses prison beds on serious, repeat offenders; and strengthens community supervision through evidence-based practices. This office oversees the implementation of the Justice Reinvestment Act (JRA) and directs current as well as future reinvestment funding to JRI priorities.

Pre-Investment

In advance of the realization of savings in FY20, GOCCP used state and federal grant dollars to invest in programs aligned with JRA's primary goals of diversion, rehabilitation, and reentry. In 2018, the Hogan administration directed \$15.6 million toward treatment access within the criminal justice system, specialty courts, diversion programming, violence prevention, and reentry services.

Sentencing Impacts

The **Justice Reinvestment Act (JRA)** went into full effect on October 1, 2017. In the past year, over **3,237** individuals have been impacted by JRA reforms.

- The state prison population has fallen by an additional **1.8%**
- The local detention population has fallen by **10%**
- The number of inmates in state prison for theft has fallen by **7%**
- The number of inmates in state prison for drug offenses has fallen by **30%**
- Returns to state prison from parole failure has fallen by over **20%**

Year end savings from reforms will be reinvested during FY 2020 in statewide and local programs to improve criminal justice services and reduce incarceration.

Rehabilitative Model

JRA changed the interventions utilized in community supervision, and so far **1,365** cases have been mediated by graduated sanctions instead of revocation. Of those eligible, **64%** of probationers are earning compliance credits for following all of the requirements of supervision. Eleven thousand probationers have received an evidence-based risk screening upon intake to improve outcomes under supervision. Most are considered low risk.

Pretrial Services Program Grant Fund

In 2018, GOCCP awarded the Pretrial Services Program Grant Fund to expand the reach and quality of pretrial services across the state of Maryland. The office awarded \$1 million to expand pretrial services to four additional counties and improve the level of services in an additional seven counties. Combined with expanded pretrial data collection, the office can now act as a clearinghouse for pretrial outcome data in order to guide future policy.

Oversight & Policy Development

GOCCP coordinates and oversees the work of three JRA Boards. The Local Board has undertaken a study of inmate educational programming available on the local level and evaluated the evidence basis as well as gaps in available programming across the state. The Advisory Board compared standards for collecting racial and ethnic demographic information across criminal justice and service agencies to better define disparities. The Oversight Board continues to monitor the implementation of the Justice Reinvestment Act to ensure it is working as intended.

\$3.7 Million
Savings for
Reinvestment

Enforcement

Coordination is necessary at the federal, state, and local level, as well as across disciplines to effectively and efficiently reduce and prevent crime in Maryland. A primary strategy for reducing violent crime in the state of Maryland is to focus resources on identifying and eliminating gangs and violent criminal networks. In addition to reducing the supply of illegal drugs and dismantling criminal networks, law enforcement addresses the demand for illegal substances and assists community members in need. Maryland continues to invest in public health and public safety partnerships to give law enforcement new tools and partners to help secure our communities.

Enforcement efforts over the past year have been supported through various strategies.



Operation 7 Sentries, announced by Governor Larry Hogan in December 2017, targeted Baltimore's most violent fugitives. This operation was part of a sweeping plan to focus on violent crime, drug organizations, and gangs. The U.S. Marshals, along with the Capital Area Regional Fugitive Task Force, led a two month operation that resulted in 259 arrests in Baltimore.

Maryland Criminal Intelligence Network

The Maryland Criminal Intelligence Network (MCIN) is a criminal justice strategy, coordinated at the local, state, and federal levels targeting gangs along with drug, firearms, and human trafficking operations. MCIN sites seek to identify, disrupt, and dismantle criminal networks operating across Maryland through collaboration and comprehensive data sharing.

2018 MCIN Results

163	criminal organizations identified
269	criminal organizations disrupted or dismantled
\$3.64 M	drugs seized
237	firearms seized
201	Individuals prosecuted
65	convictions
41	human trafficking victims recovered

MCIN SITES

Annapolis - Anne Arundel County - Baltimore City - Carroll County
Cecil County - Cumberland - Dorchester County - Frederick
Hagerstown - Hyattsville - Montgomery County
Prince George's County - Salisbury

Heroin Coordinators Program

The Heroin Coordinators Program plays a critical role in multi-jurisdictional criminal investigations. Coordinators analyze data linking overdose victims to drug trafficking organizations operating within Maryland and across state lines. Heroin coordinators monitor and track drug investigations, drug seizures, arrests, opioid overdoses, as well as other drug-related investigative activities. In partnership with state probation and parole agents, county health agencies, and the Washington/Baltimore High Intensity Drug Trafficking Area, coordinators also analyze law enforcement data to refer overdose victims for intervention services. In 2018, there were 17 heroin coordinators working throughout the state.

2018 Heroin Coordinator Results

2,861	treatment referrals
972	investigations enhanced
767	prescription pills seized
658	drug dealers identified
62	firearms seized
24	drug trafficking organizations identified
14.5	kilograms of illicit opioids seized

Police-Led Diversion Programs

In August 2018, a law enforcement diversion expansion coordinator was hired at GOCCP in partnership with the Maryland Department of Health and the Opioid Operational Command Center. Police-led diversion programs redirect individuals away from the criminal justice system and towards public health resources at the earliest possible intervention point: police interaction. These diversion programs empower law enforcement as key decision-makers and allow them to redirect individuals, based on their judgment, to necessary services designed to increase health and well-being and also lower the probability of future police interactions.



The Washington County Sheriff's Office and Hagerstown Police Department conduct a site visit with the Baltimore City LEAD Program. Pictured are LEAD Case Management Staff, members of the Baltimore Police Department, University of Maryland Baltimore Police, Maryland Department of Health, and GOCCP staff.

Baltimore City currently operates the Law Enforcement Assisted Diversion (LEAD) program in the central district. Several jurisdictions in Maryland are considering their own police-led diversion programs with support from GOCCP.

2018 Police Led Diversion Program

Results

238	referrals to social services
90%	of participants have not been rearrested



Human Trafficking

In August 2018, Governor Hogan announced an Executive Order creating a statewide Director of Anti-Human Trafficking Policy, housed at GOCCP. The Director of Anti-Human Trafficking Policy serves as the Governor's coordinator for human trafficking issues. They provide information and policy guidance, coordinate victim services and law enforcement responses to human trafficking, as well as monitor and pursue funding sources for anti-human trafficking efforts. The Director of Anti-Human Trafficking Policy also serves as the Governor's liaison to both the Maryland Human Trafficking Task Force and the Maryland Crime Research and Innovation Center.



Governor Hogan announces the creation of a Statewide Anti-Human Trafficking Director along with \$5 million in dedicated funding to address human trafficking in Maryland.

In 2018, Governor Hogan allocated \$5 million to statewide anti-human trafficking efforts. As of year end 2018, GOCCP has awarded more than \$16 million in grants to anti-human trafficking initiatives. Examples include: emergency shelter; trauma-informed therapy; peer groups; support services; housing assistance; job training; life skills; economic empowerment; GED and vocational training; assistance obtaining a driver's license; transportation between appointments and court; legal advocacy; victim advocacy; system navigation; and street outreach.

Maryland Child Trafficking Conference

GOCCP, in conjunction with the University of Maryland School of Social Work, the Maryland Human Trafficking Task Force, and the Maryland Department of Human Services, sponsored the second annual "Maryland Child Trafficking Conference". The conference brought together 300 participants along with national and state experts to discuss mobilizing communities and building grassroots efforts to stop trafficking of children.



Dr. Nadine Finigan-Carr, University of Maryland - Baltimore School of Social Work, provides remarks at the Maryland Child Trafficking Conference.

Victim Services

GOCCP seeks to ensure that victims of crime receive the support they need by empowering them with knowledge to achieve safety, self sufficiency, awareness of their rights, and access to the services available to them.

GOCCP's victim services efforts over the past year have been supported by a variety of programming and training initiatives.

Annual Memorial Services for Crime Victims and Families

GOCCP, in partnership with the Victim and Witness Divisions of the State's Attorneys' offices, and the Maryland State Board of Victim Services, sponsors four regional memorial services each year during the National Crime Victims' Rights Week. The 2018 memorial services featured inspirational speakers, musical performances, and quiet reflection to honor more than 4,000 victims of homicide, vehicular manslaughter, missing persons, and their families. These memorial services provided a safe and supportive space for families of crime victims to congregate and share their stories. Many victim advocates help to coordinate the memorial services because they understand the importance of a positive outlet for families to cope with their grief and honor their loved ones.



The theme of the Western Region Statewide Memorial Service for Crime Victims was "Their Light Still Shines." The Western Region Memorial Service included people from Allegany, Carroll, Frederick, Garrett, Montgomery, and Washington Counties.

Healthy Teen Dating Guide

GOCCP, in partnership with the Governor's Family Violence Council, launched a new *Healthy Teen Dating Guide for Educators and Youth Service Providers*. The first of its kind in Maryland, this guide provides information on prevention programs to address the needs of youth who are at risk of experiencing dating violence. The guide contains important data and literature, educational resources, and suggested curriculum on the topic of teen dating violence aligning with Maryland State Educational Standards.

Abuse Intervention Program Certification

The Governor's Family Violence Council, staffed by GOCCP, coordinates the annual Abuse Intervention Program (AIP) certification and facilitates on-site audits of the AIPs. AIPs must apply for certification every three years in order to receive court-ordered referrals. In 2018, 12 AIPs applied for certification. Ten AIPs applying for recertification were approved, while two applying to be certified for the first time were denied, for not meeting the criteria for certification. There are currently 28 certified AIPs in Maryland, with several programs operating sites in multiple counties.

Maryland Crime Victims' Rights Conference

GOCCP, in collaboration with the Maryland State Board of Victim Services, held the third annual Maryland Crime Victims' Rights Conference during the nationally recognized Crime Victims' Rights Week. More than 400 attendees, including representatives of leading victims advocacy and service organizations, gathered to discuss innovative best practices and tools to serve victims of crime in Maryland. At the conference, Governor Hogan presented the Virginia Mahoney Award to D. Scott Beard, the Vincent Roper Memorial Award to Deirdre Gardner, and the Henry Gleim Memorial Award to Theresa Hiegel – all Maryland citizens who took extraordinary steps to assist crime victims.

Prevention

GOCCP envisions a comprehensive trauma-informed approach to services, which includes addressing the root causes of Adverse Childhood Experiences (ACEs). Research has demonstrated a strong correlation between traumatic events (such as child abuse, neglect, and substance use disorders) and behavioral problems.

GOCCP's prevention efforts over the past year have been supported through a variety of strategies.



In observance of National Child Abuse Prevention Month, GOCCP staff wore blue, to show their support for children and ending child abuse.

In 2018, **340** youth completed PAL programs.

Police Athletic Leagues (PALs)

PAL seeks to establish positive relationships between youth and police in their community. In 2018, GOCCP worked with the DMV PAL to establish PAL in six jurisdictions: Annapolis, Baltimore City, Cambridge, Cecil County, Salisbury, and Hagerstown. Within the selected jurisdictions, seven sites were funded by GOCCP. The member sites were chosen to align with the priority areas identified within the Maryland Criminal Intelligence Network. PAL programs provide an alternative, safe place for youth whose lives are impacted by violence and other traumatic circumstances. Some PAL activity highlights for 2018 include:

- DMV PAL's Curriculum Training in Baltimore
- Cal Ripken Foundation's Day of Play event at Annapolis/Anne Arundel County Boys and Girls Club
- Hagerstown's Police Department "Play Hard, Live Clean" Initiative
- Cambridge PAL Kickoff event at Mace's Lane Middle School
- Salisbury Police Department and the Salisbury Rhinos flag football program



Officers from Cambridge PAL and students from Mace's Lane Middle School pose with PAL kid and Black-ish star, Miles Brown, as they celebrate the kickoff of the school's PAL program.

Handle With Care

The *Handle With Care* initiative is designed to help children who are exposed to traumatic events through seamless and careful communication and collaboration between law enforcement and schools. Under the model, if a student has witnessed or had a traumatic experience the night before, law enforcement will call or email the school and, without providing details, alert them that a student has experienced something that may have an effect on their mood and behavior, and to handle the student with understanding and care. The initiative seeks to mitigate Adverse Childhood Experiences (ACEs) by providing trauma-informed services inside Maryland schools to help prevent future re-traumatization, victimization, and delinquency. In 2018, Maryland launched the [Handle With Care Maryland website](#) to support those adopting the program. The site includes tools to implement the program, answers to frequently asked questions, and trauma-informed guides for schools.

2018 Prevention Program Results

- 410** Participating schools
- 37** Participating police and first responder agencies
- 341** Handle With Care notices
- 430** Students affected

Counties implementing *Handle With Care*:

- Anne Arundel
- Carroll
- Cecil
- Dorchester
- Frederick
- Harford
- Howard
- Washington
- Wicomico

Counties planning *Handle With Care* Fall 2019 pilots:

- Baltimore City
- Baltimore County
- Caroline
- Charles
- Queen Anne's

Disproportionate Minority Contact Conference



Executive Director Glenn Fueston, Maryland Youth Advocates Corey Bowden Jr. and Shawn Mallet, Juvenile Justice Youth Advisory Council Coordinator Kelsey Johnson, Maryland State Advisory Group Moderator Grayson McNew, and Chief of Juvenile Justice and Prevention Services Jessica Wheeler after the opening of the 2018 DMC Conference.

In 2018, Maryland's State Advisory Group (SAG), in partnership with the Governor's Office of Crime Control and Prevention, sponsored the Coalition for Juvenile Justice (CJJ) National Disproportionate Minority Contact (DMC) Conference in Baltimore. Every two years, CJJ brings together stakeholders working to fight disparities at the local, state, and national levels, within the larger juvenile justice community.

The 2018 National DMC Conference was focused on ways young people, community members, law enforcement, court officials, advocacy groups, and State Advisory Groups work together to combat racial and ethnic disparities. GOCCP staff and SAG members support the conference by serving on the planning committee, participating in a plenary session, and coordinating the selection of workshop proposals and presenters. Three young people from Maryland took part in the "Youth Voice: Leading the Movement" panel, which was moderated by a youth member of Maryland's SAG. GOCCP Executive Director Glenn Fueston provided the welcome address on November 30th, to start the day's conference activities. The 2018 National DMC Conference was a great opportunity for all stakeholders from across the country to witness and learn of the great work taking place in Maryland.

Grants

GOCCP awarded more than **\$168 million** in funding through a total of **826 awards** that began in calendar year 2018. This included over **\$61 million** in funding to victims and **\$107 million** to law enforcement.

Grant funding is one of several tools that GOCCP utilizes to achieve its five objectives.

GOCCP follows a deliberate process to ensure we are good stewards of the funds we administer, and that our grant administration process is efficient, customer friendly, and aligned directly with the office's strategic goals.

Previously, GOCCP placed a significant emphasis on developing and implementing outcome-based performance measures for our grantees and aligning strategic goals with our Notices of Funding Availability (NOFA). This year we built on that progress by streamlining the NOFA process. Our NOFAs are now consistent in format and instruction, with a separate guidance document for use across all GOCCP funding sources. NOFA priorities are prescriptive and more closely aligned with federal solicitations to include the amount of funding available and the number of anticipated awards.

GOCCP is also committed to customer friendly and enhanced communication with applicants and awardees. GOCCP has initiated the application process earlier to enable applicants to review the NOFA between three and four weeks before the application deadline, and informed organizations of the status of their applications two months prior to the start date of the award.

GOCCP will continue to review all funding sources for additional efficiencies so that recipients can maximize grant dollars spent on serving Maryland citizens and minimize administrative burdens.

2018

Grant Outcomes

176,892
victims served

26,726
protective orders
issued

16,543
youth served

10,101
warrants served

6,937
guns seized

595
gun cases referred
for federal
prosecution

Councils & Committees

GOCCP staffs and chairs a number of councils, committees, and boards to complement our strategic initiatives and investment, including:

Justice Reinvestment Oversight Board

Primary oversight body charged with implementing changes to criminal justice practices, calculating and reinvesting savings, and leading future reform.

Justice Reinvestment Advisory Board

Brings in criminal justice advocates and community stakeholders to help guide the analysis of reforms and their impacts.

Local Government Justice Reinvestment Commission

Provides local input and representation of JRA impacts and guides local reinvestment performance measurement.

Governor's Council on Gangs & Violent Criminal Networks

The GCGVC provides leadership, policy oversight, and the coordination of operational strategies to collect and share relevant data related to violent crime and victimization.

Task Force to Study Maryland's Criminal Gang Statutes

Studies existing State prohibitions on criminal gang-related activity, the efficacy of existing law, and recommends improvements.

Children's Justice Act Committee

Maryland's Children's Justice Act Task Force is a standing committee of the State Council on Child Abuse and Neglect.

Criminal Injuries Compensation Board

A remedial body designed to provide aid and assistance to victims of crime in Maryland through claims, emergency awards, and interpretation services.

Maryland State Board of Victim Services

Ensures all crime victims in the State of Maryland receive justice and are treated with dignity and compassion through comprehensive victim services.

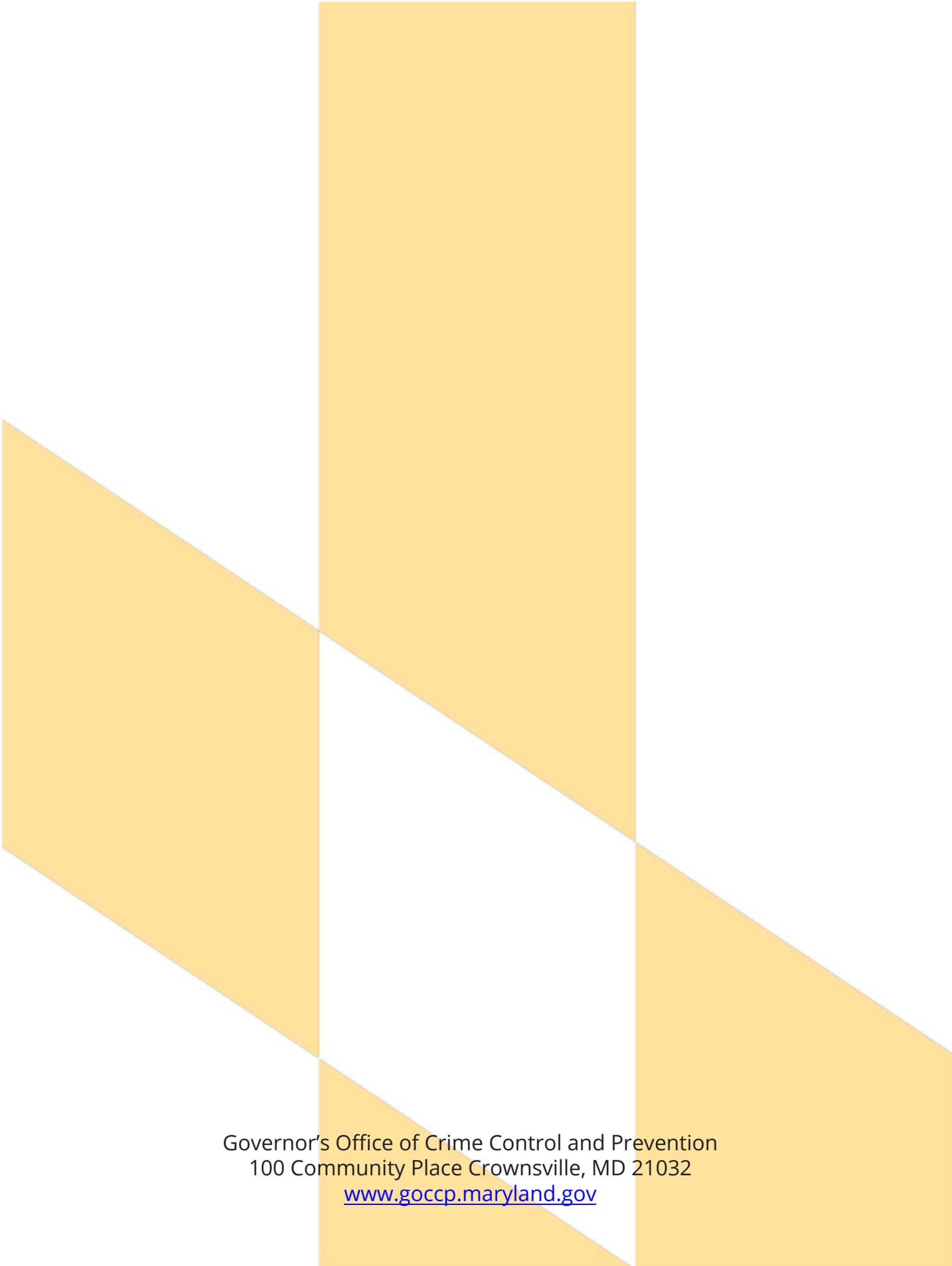
Governor's Family Violence Council

Provides the Governor with timely and accurate information on family violence with recommendations that will reduce and eliminate abusive behaviors.

Maryland Violence Intervention and Prevention Advisory Council

Manages funding for prevention efforts, reports and publishes outcomes of gun violence prevention programs.

Learn more about other activities and work groups at goccp.maryland.gov/councils-commissions-workgroups

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